

LAFCO

Santa Barbara Local Agency Formation Commission

105 East Anapamu Street ♦ Santa Barbara CA 93101

805/568-3391 ♦ FAX 805/568-2249

www.sblafco.org ♦ lafco@sblafco.org

January 9, 2025 (Agenda)

Local Agency Formation Commission
105 East Anapamu Street
Santa Barbara CA 93101

Appointment of Public Member and Alternate Public Member

Dear Members of the Commission

RECOMMENDATION

It is recommended that the City, County, and Special District Members of the Commission appoint Jenelle Osborne as the Regular Public Member to a four-year term and Roger Aceves as the Alternate Public Member to a two-year term beginning March 1, 2025.

DISCUSSION

In November 2024 the Regular and Alternate Public Members seats were identified to expire on March 1, 2025.

In response, the Commission authorized the opening of a 30-day application period. The notice was sent out on November 14, 2024 with a closing date of December 16, 2024. An Ad-Hoc Committee of Commissioners Kyriaco, Geyer and Nelson was appointed to screen applications, conduct interviews and recommend replacement appointments to the City, County and Special District members of the Commission.

Four applications were received for the position of Regular Public Member and Alternate Public Member. A total of four candidates were interviewed by the Ad-Hoc Committee that unanimously recommended Jenelle Osborne be appointed as Regular Public Member and Roger Aceves as the Alternate Public Member, to complete the four-year term for Regular office through March 1, 2029 and two-year term for Alternate office through March 1, 2027.

The Commission policy on the selection of Public Members and Alternate Public Members is set forth below. Government Code Section 56325 requires that selection of the public

Commissioners: Jay Freeman, Chair ♦ Craig Geyer ♦ Joan Hartmann ♦ James Kyriaco ♦ Jorge Magana ♦ Bob Nelson
♦ Jenelle Osborne ♦ Alice Patino, Vice-Chair ♦ Jim Richardson ♦ Shane Stark ♦ Das Williams **Executive Officer:** Mike Prater

BUSINESS ITEM No. 2

member and alternate public member be supported by at least one of the members in each of the other categories, i.e., City, County and Special District members.

The Commissioner Handbook states “The method for selecting Public members is determined by the regular City, County and Special District members, as follows.

- a. A public announcement of the vacancy to solicit letters of interest.
- b. The Commission may appoint a committee consisting of a City member, County member and Special District member to screen applications and letters of interest.
- c. Finalists are selected and interviewed by the committee, which shall recommend an appointment to the Commission.
- d. The Commission, in open session, considers the recommendation and appoints an individual as the Regular and Alternate Public Member.

This process has been followed and the Ad-Hoc Committee has made a recommendation. The Commission, in open session should consider the recommendation of the Selection Committee and appoint the Regular and Alternate Public Members.

Attachments

Attachment A – Shane Stark Application

Attachment B – Jim Richardson Application

Attachment C – Jenelle Osborne Application

Attachment D – Roger Aceves Application

Please contact the LAFCO office if you have any questions.

Sincerely,



Mike Prater
Executive Officer

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APPLICATION: PUBLIC MEMBER

Candidates for the position of Public Member and Alternate Public Member must complete this application and provide a supplemental resume. All application materials must be received by Santa Barbara LAFCO, 105 East Anapamu Street, Santa Barbara, CA 93101, on or before December 16, 2024 by 5:00 pm.

Also, you may email your application to lafco@sblafco.org.

DATE: November 18, 2024

NAME: Stephen Shane Stark

ADDRESS: [REDACTED]

PHONE: [REDACTED]

E-MAIL: [REDACTED]

PRESENT OCCUPATION: Retired attorney; Public Member SBLAFCO

Please consider this application for: Regular Member Alternate Member Either Position

Are you an officer or employee of the County, a City or Special District within Santa Barbara County or another local agency? No

Due to your current employment or occupation, do you anticipate any conflicts of interest regarding decisions you will be asked to make as a LAFCO Member? If so, please explain.

No.

ORGANIZATION MEMBERSHIP(S): League of Women Voters of Santa Barbara

TWO (2) REFERENCES (NAME AND PHONE):
Alan Seltzer [REDACTED]

Jim Laponis [REDACTED]

Stephen Shane Stark 11/18/24

Signature

Date

ATTACHMENT

STEPHEN SHANE STARK

Member of California Bar (#63779). Admitted to Bars of United States Supreme Court, 3rd, 9th and District of Columbia Circuit Courts of Appeals.

- Retired, pro bono practice only. Consult and teach public official ethics laws.

SANTA BARBARA LOCAL AGENCY FORMATION COMMISSION 2015-present

- Alternate Public Commissioner 2015-2021
- Member of CALAFCO Board as Public Member from Coastal Region 2021-2023
- Public Commissioner 2021--present

LEAGUE OF WOMEN VOTERS OF SANTA BARBARA 2010-present

- President, LWVSB Education Fund [501(c)(3)] (voter education services) (2010-2021).
- Member, LWVSB Board of Directors (since 2021 consolidation).
- Member, LWVSB Elections Study Committee. Wrote reference memo on legal and policy issues concerning district v at-large city elections (2014-2015).
- Present State and local ballot measure pros & cons at community forums (2008-present).
- Moderate and write questions for local candidate forums (2010-present).

INTERIM COUNSEL SAN LUIS OBISPO COUNTY CIVIL SERVICE COMMISSION 2010-2011

- Commission's negotiator for civil service rules amendments.
- Commission Counsel in disciplinary hearings; drafted findings and decisions.

SANTA BARBARA COUNTY COUNSEL'S OFFICE 1987-2008

- Appointed County Counsel 1994. Re-appointed to new 4-year term 3 times. Advised Board of Supervisors and other county officials on civil matters and managed litigation against county. Retired January 2008.
 - Originated and chaired Cost Shift Committee of California County Counsels Association, tracking changes to state and local government funding laws.
 - Authored handbooks on public official ethics training (Owlet's Guide to Public Business) and public law (Eaglet's Guide to Public Law).
 - Member of County Legislative Program Committee reviewing State legislation.
 - Member of Debt Advisory Committee reviewing debt and finance proposals.
 - Received Lindholm Legacy Award from County Counsels' Association (for outstanding contributions and leadership); received CSAC circle of service award twice (for cost shift committee and work on unfunded mandate protection measure).
- Promoted to Chief Deputy 1990 managing land use litigation and later land use and general civil advisory divisions. [Includes supervision of and action as LAFCo Counsel.]
- Began county service in 1987 as Deputy County Counsel - land use litigator. Tried and argued on appeal cases challenging county actions, including two State Supreme Court cases.
 - Citizens for Goleta Valley v. Board (CEQA regarding project alternatives)
 - Morehart v. County (antiquated lot merger condition preempted by Map Act)
 - ARCO v. County and State Lands (defeated claim for denying offshore oil platform)
 - Wright v Goleta Water District (settlement of groundwater litigation)

FEINSTEIN & GOURLEY LAW FIRM 1985-1987 (Los Angeles)
Private law practice, representing businesses, cities, and environmental groups

ASSISTANT CITY ATTORNEY, CITY OF SANTA MONICA 1978-1985

- Second in charge of full-service city attorney's office, managing municipal law, civil litigation and criminal divisions. Acting City Attorney (1980-81).
- Litigated numerous cases in state and federal trial and appellate courts, including Supreme Courts of California and the United States. (On team unless indicated otherwise.)
 - Defended constitutionality of rent control initiative. (Several published decisions.)
 - Defended airport noise regulations v preemption and commerce clause challenge.
 - Briefed and argued Stein v Santa Monica, holding that putting an initiative on the ballot is ministerial act not subject to CEQA
 - Counsel of record for amicus in U.S. Supreme Court in Fisher v. Berkeley, holding rent control law doesn't violate antitrust laws.
 - Defended fair housing for children, recycling, newsrack ordinances.
- Negotiated Airport Agreement with Federal Aviation Administration that preserved airport operations and provided for performance-based noise abatement ordinance.
- Advised city staff, City Council, and Planning, Airport, and Civil Service Commissions.

LAW TEACHER, UNIVERSITY OF WEST LOS ANGELES 1975-78

- Taught various courses at law school and paralegal school

ASSISTANT CORPORATION COUNSEL, DISTRICT OF COLUMBIA 1968-1974

- Trial lawyer – civil rights defense, environmental and consumer protection, juvenile prosecution. Significant cases include:
 - Estate of George P. Marshall – for beneficiaries of charitable trust, caused racially restrictive clause to be stricken from will of owner of football team.
 - Mills v Board of Education – defended D.C. school board and welfare department in case that established civil rights of special education students.
 - Campbell v. Rogers – defended D.C. Corrections in 8th amendment challenge to conditions in D.C. Jail. Scribed consent decree in midst of jail riot.
 - Murphy v. Dare to Be Great – enjoined pyramid scheme selling “greatness.”

Law Clerk/Court Clerk to Hon. Edward A. Beard, D.C. Court of General Sessions Judge. (1968)

Personal

Born and raised in Philadelphia, Pennsylvania. Graduated Friends' Select School.

AB University of Denver (1964)

LLB George Washington University Law School (1967)

Married to Patricia Reilly Stark, retired city planner

. Three grown children: Sarah, Becky, and Sam. Two grandchildren: Lucy and Aurora.

Santa Barbara City College Concert Choir – Low Bass (2008-present)

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DATE: NOV. 14, 2024

NAME: JIM RICHARDSON

ADDRESS: [REDACTED]

PHONE: [REDACTED]

E-MAIL: [REDACTED]

PRESENT OCCUPATION: RETIRED

Please consider this application for: Regular Member Alternate Member Either Position

Are you an officer or employee of the County, a City or Special District within Santa Barbara County or another local agency? NO

Due to your current employment or occupation, do you anticipate any conflicts of interest regarding decisions you will be asked to make as a LAFCO Member? If so, please explain.

NO

AMERICAN LEGION, DAVIS BROTHERHOOD, SOLVANG VIKINGS,

ORGANIZATION MEMBERSHIP(S): SOLVANG SENIOR CENTER BOARD

TWO (2) REFERENCES (NAME AND PHONE):

TRACY BEARA - [REDACTED]

CHARLES CHESTER - [REDACTED]

Jim Richardson - 11-14-2024

Signature

Date

ATTACHMENT B

Jim Richardson

Resume

Born and raised in Southern California.

Served U.S. Air Force

Retired from computer Industry in 2000

Served on Solvang Planning Commission 2000-2001

Served Solvang Parks and Rec Commission 2005

Appointed to Solvang City Council 2005

Elected to Solvang City Council 2006

Elected Mayor Solvang City 2008. Served until 2018

Served on SBCAG 2010 -2018 Chair 2016

Served SBAPCD 2010-2018 Chair 2014

Served SBLAFCO 2013-2018 as City member

Served as Board President Solvang Senior Center

Currently SBLAFCO alternate Public member

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DATE: 12/15/24

NAME: Jenelle Osborne

ADDRESS: [REDACTED]

PHONE: [REDACTED]

E-MAIL: [REDACTED]

PRESENT OCCUPATION: CEO, EconAlliance

Please consider this application for: Regular Member Alternate Member Either Position

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Due to your current employment or occupation, do you anticipate any conflicts of interest regarding decisions you will be asked to make as a LAFCO Member? If so, please explain.

No

ORGANIZATION MEMBERSHIP(S): AAUW

TWO (2) REFERENCES (NAME AND PHONE):

Jim Throop, [REDACTED]

Mark Infanti, mark.infanti@cityofsolvang.com, [REDACTED]

Signature Jenelle Osborne Date 8/15/24

ATTACHMENT C

Resume for Jenelle Osborne

Jenelle Osborne graduated summa cum laude with a degree in History focusing on Public Administration from Texas Woman's University (TWU.) Her career encompasses over forty years of both private and public-sector positions. These include Mayor for the city of Lompoc, Program Manager for the Law Enforcement Management Institute at TWU, Volunteer Manager for the Girl Scouts of Tres Condados, and Director of Development and Public Relations for Montessori Center School of Santa Barbara. She also owned a consulting and event planning business from 2005-2020.

Her service on various committees and commissions across the local, state, and national level has been vital to the region's recent improvements via her advocacy and relationships across all levels of government. Most recently as Lompoc Mayor, Jenelle held multiple positions on several regional and statewide boards focusing on infrastructure, energy, and housing. During her time as chair of Santa Barbara County Area Government, regional broadband and Highway 101 projects were funded and implemented. As Legislative and Regulatory Chair of the Northern California Power Agency, Jenelle advocated energy issues to the state and federal legislators with favorable regulatory results. And participating in the Transportation, Communication and Public Works Committee for CalCities provided the opportunity to advocate and influence policy decision at the state level.

She served on the EconAlliance Board from 2016-2018. Appointed to the City of Lompoc's Economic Development Committee, she held Vice Chair and then Chair during her 2012- 2016. Her passion for economic development has led to numerous opportunities throughout her career.

Jenelle is a Texas transplant who has resided in Lompoc since 2000 with her husband, Jason Osborne, a physicist. They have two sporting dogs: a Brittany named Izzy, and a Drahthar names Cyrus, and enjoy camping and hunting with them.

Community Service:

- *City of Lompoc* – Mayor, elected for two-year terms in 2018, 2020, and 2022; City Council Member elected for four-year term in 2016
- *Lompoc Valley Chamber of Commerce Economic Development Committee* - Secretary 2024
- *Steering Committee Member* for Vandenberg Space Force Base and City of Lompoc's Office of Local Defense Communities Cooperation Military Installation Sustainability Study, 2018 -2024
- *Northern California Power Agency (NCPA)* - Executive Committee Member 2021-2024, Chair 2024, Vice Chair 2022-2024; Chair of Legislative and Regulatory Committee 2022-2024, Commissioner 2018-2024; alternate appointee 2016-2018
- *Transmission Area Network Commission (TANC)* - Member 2018-2024; alternate 2016-2018
- *Santa Barbara Local Agency Formation Commission (LAFCO)* – Member 2022-2024, alternate 2022, 2024
- *Santa Barbara County Association of Government Board (SBCAG)*- Director 2020-2024, Chair 2023, Vice-Chair 2022; Broadband Ad-hoc committee member 2021-2023; alternate 2018-2020
- *Santa Barbara County Air Pollution Control District (APCD)* Board Member - alternate 2018-2020 and 2023; Member 2020-2022
- *CalCities* (formerly League of CA Cities) Transportation, Communication, and Public Works Policy Committee , 2019-2024
- *FUTURE for Lompoc Youth* - Advisory Board Member 2019-current

- *Project Opioid Committee* by Santa Barbara County Sheriff – Member 2022 - 2024; Steering and Public Outreach Subcommittees
- *The Active People, Healthy NationSM Champions Institute Cohort*, Class of 2022-2023, focusing on *Complete Streets Policies*
- *Santa Barbara County Elected Leaders Forum on Homelessness* - Vice Chair 2023 - 2024
- *2021 Public Service Award* from the Delta Kappa Gamma Society International-Iota Nu Chapter of Lompoc for the all-inclusive play and workout area at Beattie Park as well as multiple committee services aimed at a better quality of life for Lompoc
- *EconAlliance* - Board Secretary 2016-2018; Volunteer Executive Director 2019
- *2017 Valley of the Flowers Peace Prize* nominee
- *City of Lompoc Economic Development Committee* - 2012-2016, Chair 2014-2016, Vice Chair 2012-14
- *805 Criterium Race Weekend Committee* benefiting the Lompoc Police Foundation, Sponsorship and Vendor Chair 2014 & 2015
- *American Association of University Women Lompoc-Vandenberg Branch* - Member 2015-current, Board Secretary 2016-2018
- *Lompoc Theatre Project* - Board Member 2015-2018; Development Chair 2015-2017
- *Lompoc Valley Community Health Organization's Creative Crossings Committee* 2013-2014; *Open Streets Committee* 2017-2018
- *Leadership Lompoc Valley Class of 2014*; Dick DeWees Leadership Award 2014
- *Broadband Consortium of the Pacific Coast* - Santa Barbara County Member, Steering Committee 2017
- *Turducken Dinner Group* (Nonprofit for Lompoc Library, retired after 14 years of raising over \$400,000) - President 2015 & 2016

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DATE: 11-25-2024

NAME: ROGER S. ALVES

ADDRESS: [REDACTED]

PHONE: [REDACTED]

E-MAIL: [REDACTED]

PRESENT OCCUPATION: RETIRED

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ORGANIZATION MEMBERSHIP(S): _____

TWO (2) REFERENCES (NAME AND PHONE):

CLAY DICKENS [REDACTED]

TONY VALLEJO [REDACTED]

Signature

Date

11-25-2024

ROGER ACEVES

EDUCATION

Santa Barbara City College
Santa Barbara, California
Associate of Arts • Law & Society

F.B.I. National Academy
Quantico, Virginia
Session 177

University of Virginia
Charlottesville, Virginia
Coursework related to F.B.I.N.A.

NON-PROFIT INVOLVEMENT

Dos Pueblos High Foundation
Goleta Old Town Association
Old Spanish Days Fiesta
Pacific Pride Foundation
Santa Barbara Anti-Defamation League
Santa Barbara Bowl Foundation
Santa Barbara Citizens Council on Crime
Santa Barbara Elks Lodge
Santa Barbara Rape Crisis Center
Santa Barbara Scholarship Foundation
United Boys & Girls Clubs of Santa Barbara County

REFERENCES

Available upon request

EXPERIENCE

City of Goleta // 2006 to 2022

Mayor & City Councilmember

- Elected Mayor in 2009 and 2012
- Re-elected to City Council in 2010, 2014, and 2018
- Appointed to Local Agency Formation Committee, Metropolitan Transit District Board, and Santa Barbara County Association of Governments
- Created Beautify Goleta, resulting in the removal of over ten tons of waste from local neighborhoods
- Served on
 - Diversity, Equity, and Inclusion Plan Committee
 - Economic Development and Revitalization Standing Committee
 - Public Safety and Emergency Preparedness Standing Committee

City of Santa Barbara // 1981 to 2007

Major Crimes Detective & Police Officer

- Held positions as Crime Scene Investigator, Drinking Driver Team, Field Training Officer, Major Crimes Detective, Special Events Planning, and Traffic Investigator
- Obtained certificates in
 - Advanced Hostage Negotiations
 - Advanced Interview and Interrogations
 - Background Investigations
 - Basic/Intermediate/Advanced POST
 - Behavior Analysis Interview and Interrogation Techniques
 - California Sexual Assault Investigator
 - Field Evidence Technician
 - Heroin Influence
 - Homicide Investigations
 - Gunshot and Stab Wounds
 - POST Field Training Officer
 - Terrorism

County of Santa Barbara // 1977 to 1981

Deputy Sheriff & Deputy Sheriff II

- Assignments included Isla Vista Foot Patrol and South County Patrol